

## Message Text

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PAGE 01 STATE 110648

13

ORIGIN AF-04

INFO OCT-01 SS-14 ISO-00 EUR-10 IO-03 NSC-07 NSCE-00 CCO-00

SSO-00 NEA-06 EB-03 L-02 CIAE-00 INR-10 NSAE-00

RSC-01 PRS-01 SP-01 H-01 INRE-00 /064 R

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DRAFTED BY: AF:DBEASUMEUR:WSTABLER

APPROVED BY: EUR:AAHARTMAN

IO:WBBUFFUM

S/S:DWMILLER

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FM SECSTATE WASHDC

TO AMEMBASSY LISBON NIACT IMMEDIATE

INFO USMISSION GENEVA

USMISSION USUN NEW YORK

AMEMBASSY PARIS

AMCONSUL JERUSALEM IMMEDIATE IMMEDIATE

C O N F I D E N T I A L STATE 110648

LIMDIS TOSEC 1032, ZFF LISBON AND JERUSALEM ONLY

E.O. 11652: GDS

TAGS: ILO, PO, SZ, US

SUBJECT: GUINEA-BISSAU

FOR THE AMBASSADOR

1. VOTING ON GUINEA-BISSAU QUESTION WILL TAKE PLACE IN UNIVERSAL POSTAL UNION MAY 25 OR 27, IN UNESCO EXECUTIVE BOARD MAY 28 AND IN ILO AND AGAIN IN UNESCO LATER IN JUNE. WE ARE THEREFORE FACED WITH THE QUESTION OF VOTING NEGATIVELY AS WE HAVE IN THE PAST IN SUCH CASES (E.G. WHO) OR ALTERING OUR POSITION. IN THIS CONNECTION IT WOULD BE PRUDENT TO LET THE GOP KNOW WHAT WE INTEND TO DO BEFORE WE TAKE ANY ACTION SO AS TO AVOID ANY MISINTER-  
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PAGE 02 STATE 110648

PRETATION OF A POSSIBLE CHANGE IN US ATTITUDE WHICH MIGHT

REDOUND AGAINST OUR RELATIONS WITH PORTUGAL.

2. YOU SHOULD SEEK AN IMMEDIATE APPOINTMENT WITH THE PRIME MINISTER (IN THE ABSENCE OF SOARES IN LONDON) AND SPEAK ALONG THE FOLLOWING LINES:

A. THE USG HAS CONSISTENTLY VOTED AGAINST THE ENTRY OF GUINEA-BISSAU INTO INTERNATIONAL AGENCIES, TAKING THE POSITION THAT GUINEA-BISSAU LACKS THE ATTRIBUTES OF A STATE.

B. THIS HAS BEEN COSTLY TO US SINCE WE HAVE FOUND OURSELVES INCREASINGLY ISOLATED ON THIS ISSUE TO THE POINT THAT, IN THE RECENT VOTE IN THE WHA, THE US RECORDED THE ONLY NEGATIVE VOTE AGAINST GUINEA-BISSAU. PORTUGAL WAS NOT PRESENT.

C. THE US POSITION HAS HAD AN INCREASINGLY ADVERSE EFFECT ON US RELATIONS WITH INDEPENDENT AFRICAN NATIONS AND THE THIRD WORLD.

D. WITH NEGOTIATIONS NOW UNDERWAY BETWEEN PORTUGAL AND THE PAIGC, APPARENTLY TO BE DIRECTED TOWARD THE INDEPENDENCE OF GUINEA, WE BELIEVE THAT OUR PREVIOUS POSITION OF VOTING AGAINST GUINEA-BISSAU IS NO LONGER TENABLE. THEREFORE, WE PLAN TO ABSTAIN ON THE GUINEA-BISSAU MEMBERSHIP QUESTION PENDING FURTHER DEVELOPMENTS.

E. OUR INTENTION TO ABSTAIN IS NOT TO BE INTERPRETED AS RECOGNITION OF GUINEA-BISSAU AS A STATE, OR AS LACK OF SUPPORT FOR THE GOP'S EFFORTS TOWARD SELF-DETERMINATION. RATHER, IT IS DIRECTED AT TAKING INTO ACCOUNT THE CHANGED SITUATION SINCE APRIL 25. WE WILL MAKE THIS CLEAR IN OUR EXPLANATION OF VOTE.

F. IN CONSULTING THE GOP IN THIS MANNER, IT IS OUR DESIRE TO MAKE SURE THAT OUR NEW POSITION IS FULLY UNDERSTOOD BY THE PROVISIONAL GOVERNMENT AND IS NOT REGARDED AS IN ANY WAY UNFRIENDLY TO PORTUGAL.

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PAGE 03 STATE 110648

3. PLEASE REPORT GOP'S REACTION BY IMMEDIATE TELEGRAM.  
RUSH

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## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Control Number:** n/a  
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